## Message Text

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ACTION SCSE-00

INFO OCT-01 ARA-10 ISO-00 L-03 SCA-01 JUSE-00 /015 W

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P R 282100Z JAN 76 FM AMCONSUL MERIDA TO SECSTATE WASHDC PRIORITY 841 INFO AMEMBASSY MEXICO

UNCLAS MERIDA 0025

E.O. 11652: N/A TAGS: CASC, AMGT

SUBJ: CONSULAR AGENT FOR CANCUN, QUINTANA ROO

REF: STATE 017931, MERIDA 0019

1. BACKGROUND: CANCUN IS THE LARGEST TOURIST COMPLEX EVER TO BE DEVELOPED BY THE MEXICAN GOVERNMENT. IT WAS PLANNED AND ITS DEVELOPMENT IS DIRECTED BY THE NATIONAL TRUST FOR TOURISM DEVELOPMENT (FONATUR). IT IS ON THE NORTHEAST COAST OF THE YUCATAN PENINSULA ON A SMALL ISLAND THAT PROJECTS OUT INTO THE CARIBBEAN. APPROXIMATELY TEN MILES OF BEACH ON THIS ISLAND ARE BEING DEVELOPED WITH SOME TEN OR 12 SUPER LUXURY HOTELS AND A LARGE NUMBER OF CONDOMINIUM BEACH HOUSES. A CONVENTION CENTER AND SHOPPING MALL AND SUPER GOLF COURSE ARE UNDER CONS-TRUCTION. A NEW CITY OF APPROXIMATELY 20,000 HAS BEEN ESTABLISH-ED ON THE MAINLAND TO SUPPORT THE COMPLEX. ALL OF THIS HAS BEEN CREATED OVER THE PAST FOUR YEARS OUT OF A COMPLETE WILDERNESS FRONTIER AREA. ADVERTISING HAS BEEN EXTENSIVE AND IN THE VERY BEST MADISON AVENUE STYLE. FULL PAGE ADS WILL BE FOUND IN MAJOR NEWSPAPERS AND NATIONAL MAGAZINES IN THE U.S. MAJOR AIRLINES ARE COMPETING FOR ROUTES TO CANCUN'S NEW JET-PORT.

2. HOWEVER, SERVICES ARE NOT YET ADEQUATE. ALTHOUGH UHF TELE-COMMUNICATIONS HAVE BEEN INSTALLED, VERY FEW TRUNKS AND SUBSCRIBER LINES ARE AVAILABLE MAKING IT ALMOST IMPOSSIBLE TO REACH MOST HOTELS BY TELEPHONE. IN ADDITION, THERE IS NO PHONE SERVICE BETWEEN THE RESORT AREA AND THE TOWN OF CANCUN ITSELF FROM WHERE POLICE, MEDICAL AND OTHER SERVICESMUST BE OBTAINED. UNCLASSIFIED

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CURRENTLY NO ADEQUATE MEDICAL SERVICES EXIST TO SUPPORT THE

TOURIST POPULATION OF FIVE TO TEN THOUSAND. HOTELS AND THE ONE MORTUARY ARE NOT PREPARED TO HANDLE DEATHS AND SHIPMENT OF REMAINS. CONSTRUCTION IS STILL A HAZARD AND INCONVENIENT TO TOURISTS. NO FACILITIES EXIST TO HANDLE CLAIMS FOR LOST TRAVELERS CHECKS AND AIRLINE TICKETS. THEREFORE, EVERY SMALL PROBLEM ENCOUNTERED BY TOURISTS BECOMES A MAJOR ONE. SINCE THE SURROUNDING AREA IS AN UNINHABITED WILDERNESS, NO SUPPORTING FACILITATIVE SERVICES ARE AVAILABLE.

3. THE CONSULATE BELIEVES A CONSULAR AGENT WOULD BE PARTICULARLY USEFUL DURING THIS TIME OF DEVELOPMENT OF CANCUN. IT IS NOW THAT ASSISTANCE IS REQUIRED TO IRON OUT PROBLEMS AND PROVIDE ASSISTANCE WHILE FACILITATIVE SERVICES ARE WEAK AND IN THE PROCESS OF FORMATION.

## 4. EXAMPLES OF SERIOUS PROBLEMS ENCOUNTERED:

- A) DEATH BY DROWNING OF USCIT ARCHIBALD R. STEVENSON ON 12/29/75 IN FRONT OF HOTEL ARISTOS AND NEAR DROWNING OF SEVERAL OTHER USCITS AT SAME PLACE AND DATE. HOTEL HAS PROVIDED NO LIFE GUARD NOR ANY WARNING OF DANGEROUS WATERS IN THIS LOCALE. THE CONSULATE HAS CHECKED WITH AMERICAN DIVERS FAMILIAR WITH THESE WATERS AND THEY REPORT THIS SPOT IS VERY DANGEROUS AND UNWISE FOR HOTEL TO PERMIT UNSUPERVISED BATHING THERE. CONSULATE PROTESTING TO FONATUR OFFICE AT CANCUN.
- B) SERIOUS INJURY TO USCITS MR AND MRS DONALD MCKIBBIN ON 9/5/75. WHILE PARKED IN A RENTAL CAR, THEY WERE HIT BY A CONSTRUCTION TRUCK. BOTH SUFFERED SERIOUS INJURY AND HAD TO PAY FOR ALL THEIR MEDICAL ATTENTION PLUS SIX FIRST CLASS AIR FARES TO BE EVACUATED. INSPITE OF PROTESTS TO LOCAL FONATUR OFFICE, NO RESPONSIBILITY FOR THESE INJURIES HAS EVER BEEN ACKNOWLEDGED. THE CASE NOW IS IN THE HANDS OF A U.S. ATTORNEY. APPARENTLY FONATUR HAS MADE NO PLANS FOR PROVIDING FOR LIABILITY INSUKANCE AGAINST INJURY TO TOURISTS. THIS SEEMS TO BE RATHER POOR PLANNING INASMUCH AS THERE STILL IS SO MUCH CONSTRUCTION UNDERWAY.

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- C) VICTOR LEVY, USCIT, ON 1/9/76, WAS SUBJECT TO UNNECESA-RY HARRASSMENT BY LOCAL IMMIGRATION OFFICIALS AND HAD TO PAY A QTE FINE UNQTE OF 20.00 IN ORDER NOT TO MISS HIS FLIGHT. OTHER INSTANCES OF THIS NATURE ARE ALLEGED, BUT NOT DOCUMENTED.
- D) SEVERAL REPORTS HAVE BEEN RECEIVED THAT UNESCORTED WO-MEN RECEIVE LATE NIGHT OBSCENE TELEPHONE CALLS. SINCE

FEW OUTSIDE LINES EXIST IT WOULD APPEAR THESE SHOULD BE CONTROLLED BY THE VARIOUS HOTEL MANAGEMENTS.

- E) MEXICAN OFFICIALS REPORTEDLY HAVE CONFISCATED 16MM MOTION PICTURE FILM, CLAIMING TOURISTS COULDN'T USE THIS SIZE. PESOS USUALLY SOLVED THE PROBLEM.
- F) IN ONE DEATH CASE, THE BODY WAS RETURNED TO THE USA WITHOUT ANY CONSULAR DOCUMENTS WHATSOEVER. THIS CREATED BIG PROBLEMS FOR NOK AND UNNECESSARY WORK FOR ALL CONCERNED. CURRENTLY HOTEL PERSONNEL BRING DEATH CERTIFICATES AND OTHER DOCUMENTS TO CONSULATE. BECAUSE OF ERRATIC AIRLINE SCHEDULES, PRIVATE PLANES ARE BEING RENTED TO MOVE DOCUMENTS BETWEEN CANCUN AND MERIDA.
- G) DURING HEAVY CHRISTMAS AND NEW YEARS SEASON THE CONSULATE RECEIVED NUMEROUS REQUESTS FOR ASSISTANCE FROM TOURISTS WHO MANAGED TO GET WORD TO US FROM CANCUN. UNFORTUNATELY, BECAUSE OF POOR COMMUNICATIONS WE HAD DIFFICULTY PROVIDING ASSISTANCE. NUMEROUS WHEREABOUTS CALLS ALSO WERE RECEIVED FROM THE STATES REGARDING TOURISTS IN THE CANCUN AREA. LIKEWISE THESE WERE ALMOST IMPOSSIBLE TO SERVICE.
- 5. GIVEN HEAVY EMPHASIS GOM IS GIVING THIS PROJECT AND HARD SELL TECHNIQUES TO ATTRACT TOURISTS, CONSULATE BELIEVES SITUATION WILL WORSEN BEFORE FACILITATIVE SERVICES AND RESPONSIBLE REACTION BY HOTELS AND FONATUR CATCH UP WITH THE TRADE. FOR THIS REASON, CONSULATE RECOMMENDS CONSULAR AGENT FOR CANCUN BE INCLUDED IN FIRST GROUP OF THOSE TO BE APPOINTED IN MEXICO.
- 6. CONSULATE IS PLANNING A ONE DAY ROUND TABLE IN MARCH 1976 UNCLASSIFIED

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TO DISCUSS THESE AND OTHER PROBLEMS WITH TOURIST AGENTS, HOTELS, FONATUR, AIRLINES AND MORTUARIES. ASHFORD

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## Message Attributes

Automatic Decaptioning: X Capture Date: 01 JAN 1994 Channel Indicators: n/a

**Current Classification: UNCLASSIFIED** Concepts: CONSULAR AGENTS

Control Number: n/a Copy: SINGLE Draft Date: 28 JAN 1976 Decaption Date: 01 JAN 1960 Decaption Note: Disposition Action: n/a Disposition Action: n/a
Disposition Approved on Date:
Disposition Authority: n/a
Disposition Case Number: n/a
Disposition Comment:
Disposition Date: 01 JAN 1960
Disposition Event:
Disposition History: n/a
Disposition Reason:

Disposition Reason: Disposition Remarks:

Document Number: 1976MERIDA00025
Document Source: CORE
Document Unique ID: 00

Drafter: n/a Enclosure: n/a Executive Order: N/A Errors: N/A

Film Number: D760034-0575

From: MERIDA

Handling Restrictions: n/a

Image Path:

Legacy Key: link1976/newtext/t19760114/aaaaalrz.tel Line Count: 156 Locator: TEXT ON-LINE, ON MICROFILM

Office: ACTION SCSE Original Classification: UNCLASSIFIED Original Handling Restrictions: n/a Original Previous Classification: n/a Original Previous Handling Restrictions: n/a

Page Count: 3

Previous Channel Indicators: n/a
Previous Classification: n/a Previous Handling Restrictions: n/a Reference: 76 STATE 17931, 76 MERIDA 19 Review Action: RELEASED, APPROVED

Review Authority: hattaycs Review Comment: n/a
Review Content Flags: Review Date: 30 JUN 2004

**Review Event:** 

Review Exemptions: n/a
Review History: RELEASED <30 JUN 2004 by schwenja>; APPROVED <28 JUL 2004 by hattaycs>

**Review Markings:** 

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MÁY 2006

**Review Media Identifier:** Review Referrals: n/a Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

Secure: OPEN Status: NATIVE

Subject: CONSULAR AGENT FOR CANCUN, QUINTANA ROO TAGS: CASC, AMGT, PDIP, MX, US
To: STATE

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006